

Message Text

CONFIDENTIAL

PAGE 01 MAPUTO 01095 01 OF 02 071836Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----001224 071840Z /41

O 071615Z SEP 77
FM AMEMBASSY MAPUTO
TO SECSTATE WASHDC NIACT IMMEDIATE 6212
INFO AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
USUN NEW YORK IMMEDIATE 794

C O N F I D E N T I A L SECTION 1 OF 2 MAPUTO MAPUTO 1095

EXDIS

E.O. 11652GDS
TAGS: MZ, RH, UK, US
SUBJECT: MOZAMBIQUE'S COMMENTS ON RHODESIAN WHITE PAPER

1. CHARGE AND UK AMBASSADOR JOHN LEWEN MET WITH PRESIDENTIAL AIDES SERGIO VIEIRA AND FERNANDO HONWANA MORNING OF SEPTEMBER 7 TO DISCUSS QUESTIONS MOZAMBICANS HAD ABOUT BRITISH WHITE PAPER ON RHODESIA. MEETING LASTED NEARLY TWO HOURS AND TOOK PLACE IN CORDIAL BUT BUSINESSLIKE ATMOSPHERE. FOLLOWING ARE QUESTIONS RAISED; (ALL CITATIONS REFER TO PAGES IN WHITE PAPER.)

2. APOLITICAL PUBLIC SERVICE COMMISSION:
WHITE PAPER CALLS FOR FIVE MEMBER PUBLIC SERVICE COMMISSION AND AN APOLITICAL CIVIL SERVICE (PAGES 12/13). VIEIRA WANTED TO KNOW WHETHER THIS MEANT THAT "ZIMBABWEAN NATIONALISTS AND PATRIOTS" WOULD BE EXCLUDED FROM MEMBERSHIP ON PUBLIC SERVICE COMMISSION? WOULD WORDS "ACTIVELY ENGAGED IN POLITICS" BE USED TO EXCLUDE ZANU AND ZAPU NATIONALISTS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MAPUTO 01095 01 OF 02 071836Z

FROM PUBLIC SERVICE COMMISSION? VIEIRA SAID THAT PUBLIC SERVICE SHOULD BE IN HANDS OF THOSE WHO HAVE RECORD OF PAST COMMITMENT TO COUNTRY AND SUGGESTED THAT THIS POINT (PARTICULARLY WORDS "ACTIVELY ENGAGED IN POLITICS") SHOULD BE CLARIFIED.

3. ENTRENCHED CLAUSES: VIERA SAID THAT SOME OF THE ENTRENCHED

CLAUSES IN THE CONSTITUTION COULD NOT BE AMENDED FOR EIGHT YEARS (P.15). THIS APPEARED TO LIMIT THE SOVEREIGNTY OF THE STATE AND INVITED PEOPLE TO VIOLATE THE CONSTITUTION AT THE FIRST OPPORTUNITY IF THEY DISAGRED WITH THE ENTRENCHED CLAUSES IN THE DOCUMENT. VIEIRA SUGGESTED THAT A NEW FORMULA FOR REVISING THE CONSTITUTION SHOULD BE WORKED OUT, PERHAPS A REFERENDUM MIGHT BE BETTER.

4. TWENTY SPECIALLY ELECTED ASSEMBLY MEMBERS: VIEIRA SAID THAT MOZAMBIQUE DID LIKE THE NOTION OF TWENTY SEATS BEING SET ASIDE FOR MEMBERS OF "MINORITY COMMUNITIES" (PAGE 10). "WHO ARE THESE MINORITY COMMUNITIES?" WERE UK/US THINKING ABOUT INDIANS AS WELL AS EUROPEANS?. IF SO, THIS WOULD BE VERY "DANGEROUS" SINCE INDIANS HAVE NEVER SET THEMSELVES APART FROM AFRICANS. IN GENERAL, VIEIRA SAID, THIS PROVISION DOES NOT BRIDGE THE GAP BETWEEN RACES BUT MAINTAINS IT. A COUNTRY SHOULD HAVE ONLY TWO CATEGORIES OF PEOPLE: CITIZENS AND NON-CITIZENS. THOSE WHITES WHO WISH TO REMAIN SHOULD REMAIN AS FULL-FLEDGED CITIZENS. THE CONSTITUTION SHOULD MAKE NO REFERENCE TO MINORITIES OR RESERVED SEATS. VIEIRA SAID THAT SOME TYPE OF "POLITICAL UNDERSTANDING" OUTSIDE OF THE CONSTITUTION SHOULD BE REACHED TO ENSURE THAT MINORITIES WERE ADEQUATELY AND FAIRLY REPRESENTED.

5. AMNESTY: THE MISCELLANEOUS PROVISIONS OF THE CONSTITUTION CALLED FOR A GENERAL AMNESTY (PAGE 20). VIEIRA ASKED: "WHO DESERVES AN AMNESTY; THE REBELS OF THE CROWN OR THE SUPPORTS OF THE CROWN?" SHOULD THE NATIONALISTS BE JUDGED ON THE SAME

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MAPUTO 01095 01 OF 02 071836Z

TERMS AS SMITH'S SUPPORTERS? SHOULD THE PERPETRATORS OF THE NYAZONIA MASSACRE BE TREATED LIKE THE NATIONALISTS WHO WERE CAUGHT AND TORTURED? VIEIRA SAID THAT ALTHOUGH MOZAMBIQUE ACCEPTS THE PRINCIPLE THAT BYGONES SHOULD BE BYGONES, SOME NEW FORMULA ON THIS SECTION OF THE CONSTITUTION SHOULD BE WORKED OUT. PERHAPS, HE SUGGESTED, THAT SECTION MIGHT CONTAIN A SENTENCE SAYING THAT "NO ACTS CARRIED OUT IN THE LIBERATION OF ZIMBABWE WILL BE PUNISHABLE IN A COURT OF LAW."

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 MAPUTO 01095 02 OF 02 071916Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W

-----001742 071921Z /41

O 071615Z SEP 77

FM AMEMBASSY MAPUTO

TO SECSTATE WASHDC NIACT IMMEDIATE 6213

INFO AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

USUN NEW YORK IMMEDIATE 795

C O N F I D E N T I A L SECTION 2 OF 2 MAPUTO 1095

EXDIS

6. JUDICIARY (JUDICATURE): THE CONSTITUTION APPEARS TO CALL ONLY FOR THE REMOVAL OF THE RHODESIAN CHIEF JUSTICE DURING THE TRANSITION PERIOD (PAGES 18/19.) VIEIRA ASKED: WHAT ABOUT THE OTHER JUDGES? SOME OF THEM HAVE BEEN SENTENCING NATIONALISTS TO DEATH PENALTIES. A JUDGE MUST BE A LEGAL AND MORAL AUTHORITY IN THE COMMUNITY. IF THE FORMER JUDGES ARE ALLOWED TO REMAIN IN PLACE UNTIL INDEPENDENCE THEY CANNOT BE REMOVED. THIS WILL NOT RESTORE THE CONFIDENCE OF THE PEOPLE IN THE JUDICIAL SYSTEM. VIEIRA SUGGESTED THAT ALL THE RHODESIAN JUDGES BE REPLACED BY BRITISH JUDGES DURING THE TRANSITIONAL PERIOD.

7. POLICE FORCE: THE QUESTION OF THE POLICE FORCE WAS SIMILAR TO THE QUESTION OF JUDGES, VIEIRA SAID. IT APPEARED THAT ONLY THE COMMANDER OF THE RHODESIAN POLICE FORCE WAS BEING PUSHED ASIDE. THE AIM OF THE POLICE FORCE DURING THE TRANSITION SHOULD BE TO "SAFEGUARD THE PEACE AND TO RESTORE THE CONFIDENCE OF THE PEOPLE." IN ADDITION, HE SAID IT SHOULD HAVE THE FULL TRUST AND CONFIDENCE OF THE RESIDENT COMMISSIONER. MOZAMBIQUE DID NOT THINK CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MAPUTO 01095 02 OF 02 071916Z

THIS POSSIBLE UNDER THE CURRENT PROPOSALS. VIEIRA PROPOSED THAT BRITISH MIGHT CONSIDER SENDING BRITISH POLICEMEN DURING THE TRANSITIONAL PERIOD. DIGRESSING A LITTLE, VIEIRA WARNED THAT UK/US SHOULD NOT PUT TOO MUCH TRUST IN BLACK RHODESIAN MILITARY AND POLICE PERSONNEL. IT HAD BEEN FRELIMO'S EXPERIENCE THAT THE BLACK PERSONNEL WORKING IN THE FORMER PORTUGUESE ARMY HAD CAUSED THE MOST TROUBLE DURING MOZAMBIQUE'S SHORT TRANSITIONAL PERIOD BEFORE INDEPENDENCE. MANY OF THEM HAD BEEN CORRUPTED AND HAD GREAT EXPECTATIONS. IT IS DIFFICULT TO REINTEGRATE THESE TYPES OF PEOPLE INTO SOCIETY.

8. ASSETS AND DEBTS OF NEW ZIMBABWEAN GOVERNMENT: THE

CONSTITUTION CALLS FOR THE ZIMBABWEAN GOVERNMENT TO INHERIT THE DEBTS OF THE OLD GOVERNMENT (PAGE 5). MOZAMBIQUE WONDERS WHETHER THIS IS FAIR. SHOULD THE NEW GOVERNMENT PAY FOR EXPENSES INCURRED IN THE PROSECUTION OF THE WAR OR THOSE ASSOCIATED WITH SANCTIONS VIOLATIONS? THE NEW GOVERNMENT SHOULD "INHERIT ONLY THOSE DEBTS CONTRACTED IN THE INTERESTS OF ALL THE PEOPLE," NOT THOSE INCURRED TO CARRY ON A REBELLION. THIS WAS THE TYPE OF FORMULA FRELIMO ACCEPTED WHEN IT SIGNED THE LUSAKA ACCORD WITH THE PORTUGUESE IN SEPTEMBER 1974. VIEIRA SAID THE FORMULATION MIGHT BE USEFUL IN THE ZIMBABWEAN CONTEXT.

9. PENSIONS AND OBLIGATIONS: VIEIRA SAID THAT EVERYONE SHOULD NOT BE ALLOWED TO RECEIVE A PENSION AS THE WHITE PAPER PROPOSED. ARE THE TOP CIVIL SERVANTS IN THE MINISTRIES OF LAW AND ORDER AND DEFENSE TO BE GIVEN PENSIONS? SOME OF THE "VERY SENIOR" PEOPLE HAVE DIRECTED A CRIMINAL REBELLION. SHOULD THEY BE PAID FOR ILLEGAL ACTIVITIES? DRAWING ONCE AGAIN ON MOZAMBIQUE'S EXPERIENCE, HE SUGGESTED THAT PENSION SHOULD BE PAID TO ONLY THOSE PEOPLE WHO REMAINED CITIZENS OF ZIMBABWE. VIEIRA SAID THAT MOZAMBIQUE WAS NOT AGAINST PENSIONS AND THAT HE WAS ONLY REFERRING TO A "HANDFUL" OF INDIVIDUALS IN THE CURRENT RHODESIAN GOVERNMENT. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MAPUTO 01095 02 OF 02 071916Z

10. ZIMBABWE DEVELOPMENT FUND: VIEIRA INQUIRED WHETHER THE ZIMBABWE DEVELOPMENT FUND COULD BE USED TO PAY PENSIONS OR SOME TYPE OF ANNUITIES TO WIDOWS, ORPHANS AND DISABLED VICTIMS OF THE STRUGGLE. IF IT DID NOT, HE SUGGESTED SOME CONSIDERATION MIGHT BE GIVEN TO ALLOTING SOME FUNDS FOR THIS PURPOSE.

11. UN FORCE: VIEIRA SAID THAT MOZAMBIQUE SUPPORTED THE PRINCIPLE OF HAVING A UN FORCE IN ZIMBABWE. HOWEVER, MOZAMBIQUE WANTED TO KNOW (A) WHICH COUNTRIES WOULD FURNISH TROOPS? AND (B) WHAT POWER THIS UN FORCE WOULD HAVE? VIEIRA SUGGESTED THAT SUCH COUNTRIES AS NIGERIA, JAMAICA, GUYANA, INDIA, TANZANIA, FINLAND AND SWEDEN MIGHT BE CONSIDERED FOR INCLUSION IN THE FORCE.

12. VIEIRA STRESSED AT THE END OF THE MEETING THAT MOZAMBIQUE'S QUESTIONS ABOUT THE WHITE PAPER WERE NOT DESIGNED TO OBSTRUCT THE EFFORT TO BRING ABOUT A SOLUTION TO ZIMBABWEAN CONFLICT. IT WAS, HE SAID, IN MOZAMBIQUE'S INTEREST AND THE INTEREST OF THE REST OF THE WORLD THAT A SOLUTION BE FOUND. HOWEVER, MOZAMBIQUE REALIZED THAT IN ORDER FOR CONSTITUTION TO WORK AND HAVE ANY MEANING, IT MUST ENJOY THE CONFIDENCE AND RESPECT OF THE COUNTRY'S LEADERS AND PEOPLE. IF THE CONSTITUTION CONTAINED PROVISIONS WHICH PEOPLE COULD NOT LIVE WITH, THEN THE NEW LEADERS WOULD TEAR IT UP AT THE FIRST OPPORTUNITY.

13.#COMMENT: TWO THINGS WERE EVIDENT FROM THIS MEETING;
(A) THE MOZAMBIKANS HAVE DONE THEIR HOMEWORK AND (B) THEY

REGARD THE WHITE PAPER AS A BASIS ON WHICH TO WORK TOWARD AN
INTERNATIONALLY ACCEPTABLE SETTLEMENT TO THE RHODESIAN
PROBLEM.

14. AMBASSADOR LEWEN AND I DID NOT ATTEMPT TO ANSWER ANY OF VIEIRA'S
QUESTIONS, BUT ASSURED HIM THAT WE WOULD RELAY MOZAMBIQUE'S
VIEWS BACK TO OUR RESPECTIVE CAPITALS. AMBASSADOR LEWEN HAS
PROMISED TO PASS HIS TELEGRAM ON THE MEETING TO ME AND I SHALL SEND
IT AS SOON AS IT IS AVAILABLE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MAPUTO 01095 02 OF 02 071916Z

CARSON

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, NUCLEAR ENERGY
Control Number: n/a
Copy: SINGLE
Sent Date: 07-Sep-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MAPUTO01095
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770323-1233
Format: TEL
From: MAPUTO
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770988/aaaacwpz.tel
Line Count: 240
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: be81aa4a-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 07-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1354937
Secure: OPEN
Status: NATIVE
Subject: MOZAMBIQUE'S COMMENTS ON RHODESIAN WHITE PAPER
TAGS: TECH, TGEN, ENRG, US, UR
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/be81aa4a-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009